

Procurement:

General Procurement Policies

Standard Procurement Processes—

Except as stated in the following paragraph, procurements by the District must be conducted using a “standard procurement process.” The standard procurement processes are (1) bidding, as described in Policies CBB and CBC; (2) requests for proposals, as described in Policy CBD; and (3) small purchases, as described in Policy CBE.

[Utah Code § 63G-6a-103\(52\) \(2015\)](#)

Exceptions to Standard Procurement Processes—

The only other permissible procurement methods apart from the standard procurement processes are procurements under the following procedures as described in Policy CBF: Sole Source Procurement, Emergency Procurement, Prison Industry Goods Procurement, Community Rehabilitation Program Procurement, and Alternative Procurement Methods.

[Utah Code § 63G-6a-802 \(2014\)](#)

[Utah Code § 63G-6a-803 \(2012\)](#)

[Utah Code § 63G-6a-804 \(2013\)](#)

[Utah Code § 63G-6a-805 \(2013\)](#)

[Utah Admin. Rules R33-8-301 \(July 8, 2014\)](#)

Request for Information—

A “request for information” is a nonbinding process where the District requests information relating to a procurement item. The purpose of a request for information is to obtain information, comments, or suggestions from potential bidders or offerors before issuing an invitation for bids or request for proposals, to determine whether to invite bids or request proposals; and to generate interest in a possible invitation for bids or a request for proposals. The District may use a request for information to prepare invite bids or request proposals for an unfamiliar or complex procurement, to determine the availability of a procurement item, or to determine best practices, industry standards, performance standards, product specifications, and innovations relating to a procurement item.

[Utah Code § 63G-6a-103\(41\) \(2015\)](#)

[Utah Code § 63G-6a-502 \(2012\)](#)

A request for information may seek a wide range of information, including for example information on availability of a procurement item, delivery schedules, industry standards and practices, product specifications, training, new technologies, capabilities of potential providers of a procurement item, and alternate solutions.

[Utah Code § 63G-6a-504 \(2012\)](#)

A request for information is not a procurement process and may not be used to make a purchase or enter into a contract. Similarly, a response to a request for information is not an offer and may not be accepted to form a binding contract. Information submitted to the District by others or by the District to others in connection with a request for information is considered “protected” information under the Utah Government Records Access and Management Act and Policy GA. However, to establish such protection for trade secrets, commercial information, or nonindividual financial information the submitting entity must provide with the information a written claim of business confidentiality and a concise statement of reasons supporting the claim.

[Utah Code § 63G-6a-503 \(2015\)](#)

[Utah Code § 63G-6a-505 \(2013\)](#)

[Utah Code § 63G-2-309\(1\)\(a\)\(i\) \(2013\)](#)

[Utah Admin. Rules R33-5-101 \(July 8, 2014\)](#)

Specifications—

Solicitations for procurements issued by the District shall include specifications. Specifications shall be drafted with the objective of clearly describing the District’s requirements and encouraging competition and shall emphasize the functional or performance criteria necessary to meet the District’s needs.

Persons with a conflict of interest, or who anticipate responding to the proposal for which the specifications are written, may not participate in writing specifications. The District may retain the services of a person to assist in writing specifications, scopes of work, requirements, qualifications, or other components of a solicitation. However, a person assisting in writing specifications shall not, at any time during the procurement process, be employed in any capacity by, nor have an ownership interest in, an individual, public or private corporation, governmental entity, partnership, or unincorporated association bidding on or submitting a proposal in response to the solicitation. (This restriction does not apply to design-build construction projects or to a procurement that the Procurement Officer or Board of Education or its designee determines in writing that the restriction should not apply.) Violations may result in the bidder or offeror being declared ineligible for award of the contract, the solicitation being canceled, termination of an awarded contract, or any other action determined to be appropriate by the Board of Education or its designee.

Brand name or equal specifications may be used when an "or equivalent" reference is included in the specification and as many other brand names as practicable are also included in the specification. Brand name or equal specifications shall include a description of the particular design and functional or performance characteristics which are required. Specifications unique to the brands shall be described in sufficient detail that another person can respond with an equivalent brand. If only one brand can meet the requirement, the District shall solicit from as many providers of the brand as practicable. If there is only one provider that can meet the requirement, the District shall conduct the procurement as a sole source procurement in accordance with Policy CBF.

When a manufacturer's specification is used in a solicitation, the solicitation shall state the minimum acceptable requirements of an equivalent. When practicable, the District shall name at least three manufacturer's specifications.

[Utah Admin. Rules R33-4-103 \(July 8, 2014\)](#)

Procurement Notice Requirements—

Before issuing a solicitation, the District shall publish a notice of such action which:

- names the District as the entity conducting the procurement and acquiring the procurement item;
- provides information about how to contact the District;
- states the date of the opening and closing of the solicitation;
- provides information on how to obtain a copy of the procurement documents; and
- includes a general description of the procurement items that will be obtained by the District.

The notice shall be published in one or more of the following ways:

- in a newspaper of general circulation in the state;
- in a newspaper of general circulation within the District;
- on the District's main web site; or
- on a state web site that is owned, managed by, or provided under contract with, the Utah Division of Purchasing and General Services for posting a public procurement notice.

The notice shall be published at least seven days before the day of the deadline for submitting a bid or other response, or at least seven days before the acquisition of the sole source procurement item. This notice period may be reduced

if the District Procurement Officer or his or her designee signs a written statement that a shorter time is needed and that it has been determined that competition from multiple sources may be obtained within that shorter time period.

The District shall also make a copy of the solicitation documents available for public inspection at the main District office or on the website of the District or of the Division of Purchasing and General Services and shall keep them available until the contract is awarded or the procurement is canceled.

[Utah Code § 63G-6a-406 \(2014\)](#)

Cancellation and Rejection of Bids and Proposals—

Subject to any regulations issued by the Procurement Policy Board, when it is in the best interests of the District to do so, the District may cancel an invitation for bids, a request for proposals, or other solicitation or reject any or all bids or proposal responses, in whole or in part, as may be specified in the solicitation. When the District takes such an action, the reasons for the cancellation or rejection shall be made a part of the contract file.

[Utah Code § 63G-6a-902 \(2013\)](#)

Corrections to Achieve Compliance—

At any stage of the procurement process, upon determining that a District procurement is out of compliance with the Utah Procurement Code or governing regulations, the Board of Education or its designee may

- (1) correct or amend the procurement to bring it into compliance or
- (2) cancel the procurement, if the Board of Education or its designee determines that it is either not feasible to bring the procurement into compliance or that it is in the best interest of the District to cancel the procurement.

If, at any time during the term of a contract awarded by the District, the Board of Education or its designee determines that the contract is out of compliance with the Utah Procurement Code or governing regulations, the Board of Education or its designee may correct or amend the contract to bring it into compliance or cancel the contract, after consulting with legal counsel, cancel the contract after consulting with legal counsel if the Board of Education or its designee determines that correcting, amending, or canceling the contract is in the District's best interest.

[Utah Code § 63G-6a-106\(4\)\(e\) \(2015\)](#)

Vendor Qualification—

Prequalified vendor list

The District may prequalify potential vendors to provide a specified procurement item or type of procurement item and thereafter limit participation in a standard procurement process to the prequalified potential vendors for the specified item or type of item. The District may also rank architects, engineers, or other professional service providers to begin the fee negotiation process.

A “vendor” is a bidder, an offeror, or a contractor, including an architect or an engineer. A “closed-ended prequalification process” is a process to prequalify potential vendors characterized by a short, specified period of time during which potential vendors may be prequalified and a specified date on which prequalifications expire. An “open-ended prequalification process” means a process to prequalify vendors and potential vendors under this section that is characterized by an indeterminate period of time during any part of which vendors or potential vendors may be prequalified and the prequalification of previously prequalified vendors or potential vendors may be periodically renewed.

To prequalify potential vendors or rank professional service providers, the District shall issue a request for statement of qualifications. This request shall be published according to the notice requirements set forth above and shall state (1) the item or type of item to which the request for statement of qualifications relates, (2) the scope of work to be performed, (3) the instructions and the deadline for submitting a statement of qualifications, (4) the criteria the District will use to evaluate statements of qualifications, (5) whether it is a closed-ended or open-ended prequalification process, (6) for closed-ended prequalification, the period of time during which the list of prequalified potential vendors will remain in effect, (7) for open-ended prequalification, when a potential vendor may submit a statement of qualifications to be considered for inclusion on the prequalified vendors list, and (8) that the District may limit participation in an invitation for bids or a request for proposals to the potential vendors that are prequalified to provide the specified item or type of item.

The District may request that a person submitting a statement of qualifications provide basic information about the person, the person's experience and work history, information about the person's management and staff, information about the person's licenses, certifications, and other qualifications, any applicable performance ratings, financial statements reporting the person's financial condition, information about the person's work site safety program (including any requirement that the person imposes on subcontractors for a work site safety program), and any other pertinent information.

For a closed-ended prequalification, the time period that the list may remain in effect may not be longer than 18 months after the list is made available to the public as provided for below. A vendor or potential vendor previously prequalified through an open-ended prequalification process may remain qualified for up to 18 months

and may renew prequalification by submitting a statement of qualifications no more than 18 months after the previous prequalification and which complies with all requirements then applicable to new potential vendors. (The District may at any time modify the prequalification requirements relating to an open-ended prequalification.)

The criteria for prequalification shall include the prequalification requirements unique to the procurement, may include performance rating criteria; and may not be so restrictive that the criteria unreasonably limit competition. Before making the final list of prequalified vendors, the District may request additional information to clarify responses made to the request for statement of qualifications.

A potential vendor shall be included on the list of prequalified potential vendors if the vendor submits a timely, responsive response to the request for statement of qualifications and meets the criteria for qualification. If a request for statement of qualifications will result in only one potential vendor being placed on the list of prequalified potential vendors, then the District shall cancel the request for statement of qualifications and the list may not be used.

Before making the list of prequalified potential vendors available to the public, the District shall provide to each potential vendor who provided information in response to the request, but who did not meet the minimum qualifications, a written justification statement describing why the potential vendor did not meet the criteria for inclusion on the list. The District shall make the list of prequalified potential vendors available to the public within 30 days of (a) completing the evaluation process, for a closed-ended prequalification process, or (b) updating the list of prequalified potential vendors, for an open-ended prequalification process.

[Utah Code § 63G-6a-403 \(2015\)](#)

Approved vendor list

The District may use timely, responsive responses to requests for qualifications under this policy or as provided for in Policy CCF to compile a list of approved vendors from which procurement items may be obtained. In order to ensure equal treatment of vendors on an approved vendor list, for services other than construction projects, the District shall use one of the following methods in an unbiased manner (1) a rotation system, organized alphabetically, numerically, or randomly, (2) assigning vendors to a specified geographical area, or (3) classifying each vendor based on each vendor's particular expertise, qualifications, or field.

An approved vendor list may not be used for professional and general services contracts (including architectural and engineering services) which exceed \$100,000 per contract. An approved vendor list may not be used for information technology contracts exceeding \$500,000 per contract.

[Utah Admin. Rules R33-4-102 \(July 8, 2014\)](#)

An approved vendor list may not be used for construction projects which exceed \$2,500,000 per contract for direct construction costs, including design and allowable furniture or equipment costs, which are awarded using an invitation for bids or a request for proposals. For construction projects costing less than the limit established by the Procurement Policy Board, the District shall select a potential construction contractor from an approved potential contractor list, using an invitation for bids or a request for proposals. After selecting a potential contractor, the District shall enter into fee negotiations with the potential contractor. If, after good faith negotiations, the District and the potential contractor are unable to negotiate a mutually acceptable fee, the District shall select another contractor and enter into fee negotiations with that potential contractor. For architectural or engineering services for these construction projects, the District shall select a potential contractor from an approved potential contractor list using one of the following methods: (1) using a rotation system, organized alphabetically, numerically, or randomly, (2) assigning a potential contractor to a specified geographical area, or (3) classifying each potential contractor based on the potential contractor's field or area of expertise.

[Utah Code § 63G-6a-404 \(2014\)](#)

[Utah Admin. Rules R33-4-102 \(July 8, 2014\)](#)

Determination of non-responsibility

"Responsible" means being capable, in all respects of meeting all the requirements of a solicitation and fully performing all the requirements of the resulting contract, including being financially solvent with sufficient financial resources to perform the contract.

[Utah Code § 63G-6a-103\(45\) \(2015\)](#)

If the District determines that a bidder or offeror is not responsible, that determination shall be made in writing in accordance with rules issued by the Procurement Policy Board. It may be grounds for a finding of non-responsibility if a bidder or offeror unreasonably fails to promptly supply information in connection with an inquiry with respect to responsibility. Subject to the Utah Government Records Access and Management Act and Policy GA, information furnished by a bidder or offeror in connection with a responsibility inquiry may not be disclosed outside of the District without prior written consent by the bidder or offeror.

[Utah Code § 63G-6a-903 \(2013\)](#)

The District shall reject bids or offers submitted by bidders or offerors who are determined to be nonresponsible.

[Utah Admin. Rules R33-9-204\(1\) \(July 8, 2014\)](#)

Debarment

The Board of Education or its designee or the district Procurement Officer may, according to Policy CDA, either debar a person for cause from consideration for award of contracts for up to three years or suspend a person from consideration for award of contracts if there is probable cause to believe that the person has engaged in any activity that might lead to debarment.

A suspension may not be for more than three months unless an indictment has been issued for an offense which would cause debarment, in which case the suspension shall, if requested by the District's attorney, remain in effect until after the trial of the suspended person.

Causes for debarment include:

- conviction of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract or in the performance of a public or private contract or subcontract;
- conviction under state or federal statutes of embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or any other offense indicating a lack of business integrity or business honesty which currently, seriously, and directly affects responsibility as a contractor for the District;
- conviction under state or federal antitrust statutes;
- failure without good cause to perform in accordance with the terms of the contract;
- a violation of the Procurement Code or the District's procurement policies; or
- any other cause that the Board of Education or its designee or the district Procurement Officer determines to be so serious and compelling as to affect responsibility as a contractor for the District, including debarment by another governmental entity.

The District may consider any cause for debarment as a basis for determining that a person responding to a solicitation is not responsible independent of any effort or proceeding to debar or suspend the person and even if the District does not choose to seek debarment or suspension.

[Utah Code § 63G-6a-904\(1\)\(a\), \(2\), \(3\), \(5\) \(2014\)](#)

Bids, offers, or other submissions received from any person that is suspended, debarred, or otherwise ineligible as of the due date for receipt of bids, proposals, or other submissions shall be rejected by the District.

[Utah Admin. Rules R33-9-301 \(July 8, 2014\)](#)

Ineligible bidder or offeror

A person with an outstanding tax lien in the state may not submit a quote, bid, or offer to the District, nor may such a person contract to provide a procurement item to the District. However, if the district Procurement Officer determines that it is in the best interests of the District to do so, the District may grant an exception to this prohibition for a specified and particular quote, bid, offer, or contract. The District may reject a quote, bid, or offer submitted in violation of this prohibition.

[Utah Code § 63G-6a-905 \(2013\)](#)

Preferences—

Preference for providers of Utah products

The District shall, for all procurements, give a reciprocal preference to those bidders offering procurement items that are produced, manufactured, mined, grown, or performed in Utah (“Utah items”) over those bidders offering procurement items that are produced, manufactured, mined, grown, or performed in any state that gives or requires a preference to procurement items that are produced, manufactured, mined, grown, or performed in that state (“out of state preferred items”). The amount of reciprocal preference shall be equal to the amount of the preference applied by the other state for that particular procurement item. In order to receive a reciprocal preference under this section, the bidder must certify on the bid that the procurement items offered are Utah items. Without that certification on the bid, the reciprocal preference is waived.

If the bidder submitting the lowest responsive and responsible bid offers out of state preferred items, and if another bidder has submitted a responsive and responsible bid offering Utah items, and with the benefit of the reciprocal preference, the bid of the other bidder is equal to or less than the original lowest bid, the District shall (1) notify the Utah items bidder that the bidder qualifies as a preferred bidder; and (2) make the purchase from the preferred bidder if the bidder agrees, in writing, to meet the low bid within 72 hours after the notice. The District shall include the exact price submitted by the lowest bidder in its notice to the preferred bidder. The District may not enter into a contract with any other bidder for the purchase until 72 hours have elapsed after notice to the preferred bidder. If there is more than one preferred bidder, the District shall award the contract to the willing preferred bidder who was the lowest preferred bidder originally. If there were two or more equally low preferred bidders, the District shall comply with the rules of the Procurement Policy Board to determine which bidder should be awarded the contract.

This section does not apply if application of the section might jeopardize the receipt of federal funds.

[Utah Code § 63G-6a-1002 \(2013\)](#)

If there are more than one equally low preferred low bids, then those preferred bids shall be treated as tie bids and resolved according to the procedure in Policy CBB.

[Utah Admin. Rules R33-10-101\(2\) \(July 8, 2014\)](#)

Preference for Utah contractors

A “resident contractor” is a person, partnership, corporation, or other business entity that either has its principal place of business in Utah or that employs workers who are residents of this state when available; and also was transacting business on the date when bids for the public contract were first solicited.

When awarding contracts for construction, the District shall grant a resident contractor a reciprocal preference over a nonresident contractor from any state that gives or requires a preference to contractors from that state. The amount of the reciprocal preference shall be equal to the amount of the preference applied by the nonresident contractor’s state. To receive the reciprocal preference under this section, the bidder shall certify on the bid that the bidder qualifies as a resident contractor. Without that certification on the bid, the reciprocal preference is waived.

If the contractor submitting the lowest responsive and responsible bid is a nonresident contractor and has a principal place of business in a state giving or requiring a preference to contractors from that state, and if a resident contractor has also submitted a responsive and responsible bid, and, with the benefit of the reciprocal preference, the resident contractor’s bid is equal to or less than the original lowest bid, the District shall notify the resident contractor that the resident contractor qualifies as a preferred resident contractor and issue the contract to the resident contractor if that contractor agrees, in writing, to meet the low bid within 72 hours after notice of preferred resident contractor status. The District notice shall include the exact price submitted by the lowest bidder. The District may not enter into a contract with any other bidder for the construction until 72 hours have elapsed after notice to the preferred resident contractor. If there is more than one preferred resident contractor, the District shall award the contract to the willing preferred resident contractor who was the lowest preferred resident contractor originally. If there were two or more equally low preferred resident contractors, the District shall comply with the rules of the Procurement Policy Board to determine which bidder should be awarded the contract.

This section does not apply if application of the section might jeopardize the receipt of federal funds.

[Utah Code § 63G-6a-1003 \(2013\)](#)

If there are more than one equally low preferred resident contractor, then those preferred resident contractors shall be treated as submitting tie bids and that tie resolved according to the procedure in Policy CBB.

[Utah Admin. Rules R33-10-102\(2\) \(July 8, 2014\)](#)

Federal requirements exception to preferences

Neither the Utah products preference nor the Utah resident contractor preference apply to the extent that they conflict with federal requirements relating to a procurement that involves the expenditure of federal assistance, federal contract funds, or federal financial participation funds.

[Utah Code § 63G-6a-1004 \(2012\)](#)

Security—

Bid, payment and performance bonds or other security may be required for procurement items as set forth in the invitation for bids. Bid, payment and performance bond amounts shall be as prescribed by applicable law or must be based upon the estimated level of risk associated with the procurement item but may not be increased above the estimated level of risk with the intent to reduce the number of qualified bidders.

[Utah Admin. Rules R33-6-102\(4\) \(January 28, 2015\)](#)

Bid security

Invitations for Bids and Requests for Proposals for construction contracts estimated to exceed \$50,000 shall require the submission of bid bond in an amount equal to at least 5% of the bid, at the time the bid is submitted. (The Procurement Officer or Board of Education or its designee may require acceptable security in amounts lower than this.)

Invitations for Bids and Requests for Proposals for other procurements may require the submission of a bid security, including specifications for the form and type of bid security, when the Procurement Officer or Board of Education or its designee determines it is in the best interest of the District.

If a person fails to include the required bid security, the bid shall be deemed nonresponsive and ineligible for consideration of award except in the case that the security is provided on a bid on a re-solicitation, where there is only one bidder, or where the Procurement Officer or Board of Education or its designee determines the failure is nonsubstantial. If acceptable bid security is not furnished, the bid shall be rejected as nonresponsive, unless the failure to comply is determined by the Procurement Officer or Board of Education or its designee to be nonsubstantial. Failure to submit an acceptable bid security may be deemed nonsubstantial if:

- (1) the bid security is submitted on a form other than the required bid bond form and the bid security meets all other requirements including being issued by a surety meeting the applicable requirements and the contractor provides acceptable bid security by the close of business of the next

succeeding business day after the District notifies the contractor of the defective bid security; or

- (2) only one bid is received, and there is not sufficient time to re-solicit; or
- (3) the amount of the bid security submitted, though less than the amount required by the invitation for bids, is equal to or greater than the difference in the price stated in the next higher acceptable bid; or
- (4) the bid security becomes inadequate as a result of the correction by the District of a mistake in the bid or bid modification, if the bidder increases the amount of guarantee to required limits within 48 hours after the bid opening.

If the successful bidder fails or refuses to enter into the contract or furnish the additional bonds required, then the bidder's bid security may be forfeited.

[Utah Admin. Rules R33-11-201 \(July 8, 2014\)](#)

[Utah Admin. Rules R33-11-202 \(July 8, 2014\)](#)

Performance bonds for construction contracts

A performance bond is required for all construction contracts in excess of \$50,000, in the amount of 100% of the contract price. The performance bond shall be delivered by the contractor to the District within fourteen days of the contractor receiving notice of the award of the construction contract. If a contractor fails to deliver the required performance bond, the contractor's bid/offer shall be rejected, its bid security may be enforced, and award of the contract may be made to the next lowest responsive and responsible bidder or highest ranked offeror.

[Utah Admin. Rules R33-11-301 \(July 8, 2014\)](#)

Performance bonds for other contracts

When the Procurement Officer or Board of Education or its designee determines that a surety or performance bond is necessary to guarantee the satisfactory completion of a contract, such bond may be required if

- (1) The solicitation contains a statement that a surety or performance bond is required in an amount:
 - a. equal to the amount of the bid or offer;
 - b. equal to the projected budget or estimated project cost (if published in the solicitation documents);
 - c. equal to the previous contract cost (if published in the solicitation documents)
 - d. which is less than the above amounts; and
- (2) The solicitation contains a detailed description of the work to be performed for which the surety or performance bond is required.

Surety or performance bonds should not be used to unreasonably eliminate competition or be of such unreasonable value as to eliminate competition.

[Utah Admin. Rules R33-11-302 \(July 8, 2014\)](#)

Payment bonds

A payment bond is required for all construction contracts in excess of \$50,000, in the amount of 100% of the contract price. If a contractor fails to deliver the required payment bond, the contractor's bid or offer shall be rejected, its bid security may be enforced, and award of the contract shall be made to the next lowest responsive and responsible bidder or highest ranked offeror.

The Procurement Officer or Board of Education or its designee may waive any bonding requirement if it determines in writing that:

- (1) bonds cannot reasonably be obtained for the work involved;
- (2) the cost of the bond exceeds the risk to the District; or
- (3) bonds are not necessary to protect the District's interests.

If the District fails to obtain a payment bond it may become liable for unpaid amounts as provided by Utah Code § 14-1-19.

[Utah Admin. Rules R33-11-303 \(July 8, 2014\)](#)